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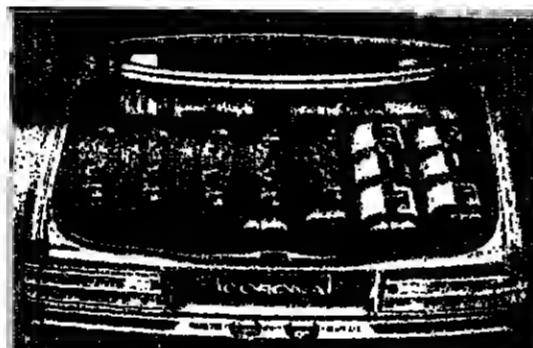


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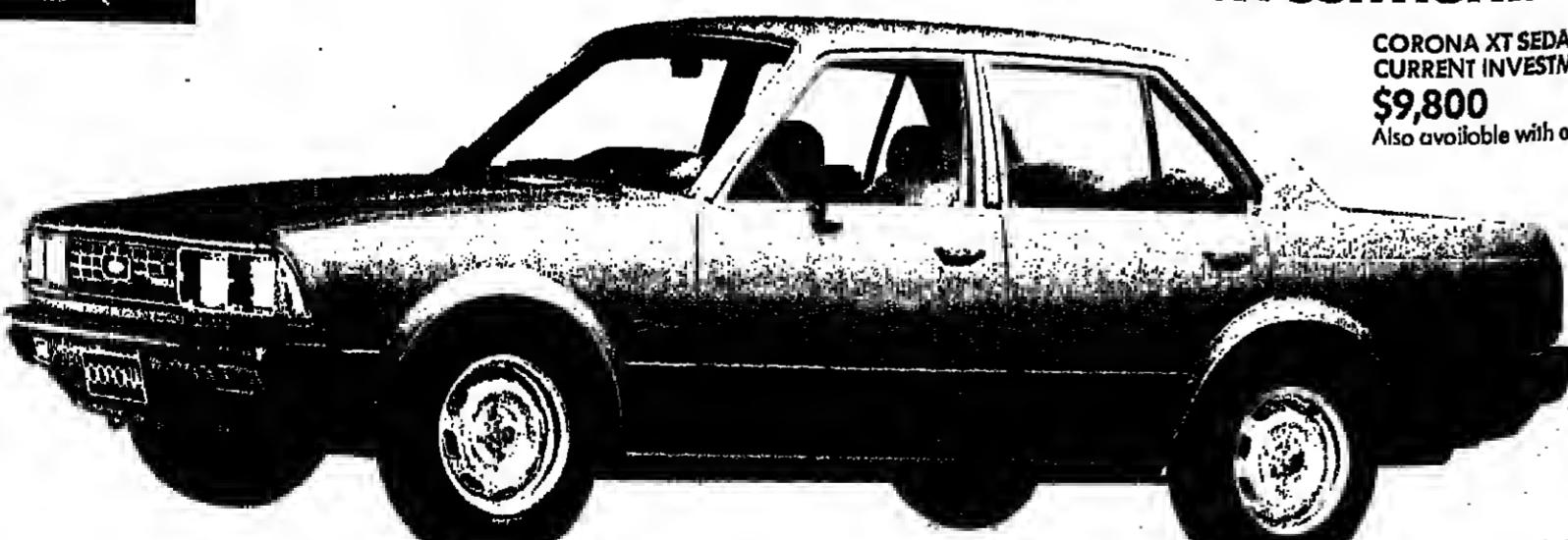
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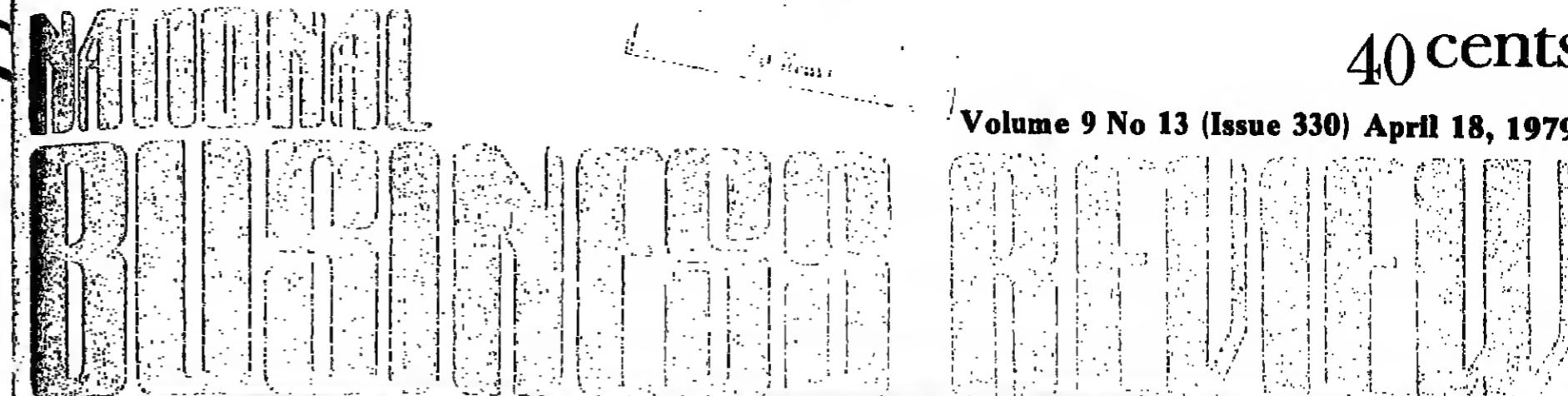


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Volume 9 No 13 (Issue 330) April 18, 1979



Ammonia-urea plant shapes up as a disaster on all fronts

by Belinda Gillespie

THE Petrocorp ammonia-urea project is shaping up as a financial, agricultural and environmental disaster.

The ammonia-urea plant was discussed at a Cabinet economic committee meeting on March 20, chaired by Brian Talboys. Rob Muldoon was among the senior Cabinet ministers present.

The committee was told that because the plant had already been built, it had no choice but to approve the proposals before it. Conservative price assumptions used in the cost-benefit analysis projected no more than an "acceptable" rate of return.

Among drawbacks put to the committee, was that urea spreading increases the nitrate level in subterranean water supplies and contaminates them.

Petrocorp had not applied for a water discharge permit, the committee was told and any "undue delay" in this matter could hold up the whole project.

Presented with a fait accompli, the economic committee approved Petrocorp's expenditure of \$6.29 million on the ammonia-urea complex at Kapuni, "primarily to supply the domestic market for nitrogen-based fertiliser".

Significantly, no mention

was made of the overseas market for urea, which is non-existent and likely to remain so for the projected 15 year life of the plant.

In the April 6 report Nitrogenous fertilisers and the environment, Environment Commissioner Ian Baumgart has thrown further doubt on the urea plan by expressing reservations on possible increases in the use of nitrogenous fertilisers.

Nevertheless, having approved the construction of a plant of dubious value, the economic committee is faced with the job of finding the money.

Committee members agreed 40 per cent of the capital cost of the project - roughly \$30 million - should be financed through equity capital.

In the light of the experts' concern, O'Callahan has modified his stance. He told NBR that the plant was designed only for existing use in grasslands, and was not intended to "revolutionise the clover fixing cycle".

Growth is expected in the use of urea in the industrial production of rearing, in horticulture and in forestry.

Petrocorp must find the remaining 60 per cent from sources outside the Public Account. If it cannot raise debt finance on its own, the Government will guarantee it a charge. This would be subject to the right of raising some money offshore, and to

the right of approving the final package.

The committee did not look into the financing of the infrastructure at Kapuni, which has been estimated at a further \$60 million.

It is now clear that the urea plant deal is a political device to mop up embarrassing surplus energy.

The initial decision was made prematurely and without consulting soil and grasslands experts. The result is that Petrocorp must raise a large sum of money for a project with little appeal for investors.

The Government guarantee suggests that another expensive foreign loan will be the only way of financing the venture.

NBR was told that agricultural scientists were not consulted before the plant was built. Only now have research projects on the credibility of replacing phosphates with nitrogen fertilisers begun.

The politicians who want to sell Muri gas have set off a flurry of new grasslands research.

The thrust previously has been toward getting the greatest amount of food out of grass and clover. The direction has changed toward finding plants which respond well to nitrogen fertilisers.

Market research on which the purchase of the plant was based remains confidential to the Natural Gas Corporation.

But earlier statements by general manager Ronald O'Callahan point to the company pinning its hopes on increased consumption of urea by both agriculture and industry where the local product became available.

Professor Walker, a Lincoln College soil expert, said it would be "completely unjustifiable" to stimulate the demand for urea now used in New Zealand. O'Callahan "accepts the environmental reaction" and sees the plant as offering potential for "needed research".

But clearly, there will be a lot of spare urea around in 15 years if land use is not aliminated to an extent which may be hazardous for the water in what Baumgart calls "sensitive areas", where nitrates are already high.

Further criticism seems inevitable when the Commission for the Environment releases its "environmental appraisal" of the Kapuni Plant. Under the 1977 Town and Country Planning Act, the Government bypassed the usual requirement to have a full environmental impact report prepared.

The Ministry of Works and Development, however, called for an independent report to support the proposed changes in the Kapuni district scheme.

An environmental assessment was included in the planning report. At a late stage, the Commission for the Environment was invited to appraise this, and will publish its deliberations in a form intended to give guidance on



RONALD O'CALLAHAN ... plied hope on IAN BAUMGART ... throws further doubt.

on increased consumption.

comment on the financial arrangements for the purchase of the plant.

Molly McHugh, energy researcher for ECO, points out that industry's use of urea here is small and unlikely to grow much. Any land use - whether in grasslands, forestry or horticulture - is potentially hazardous for water quality.

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Inside:

GEORGE Chapman defies categorisation. He is unique in New Zealand politics, a tantalising mixture of the straight-forward and the artfully complex — Colin James looks at the man behind the National Party. Page 2.

"I'll be very surprised if nothing comes out of this meeting, there's a real feeling that it's time something was done. Our special correspondent looks at the future of Natta against the background of last week's meeting of officials and Ministers from both sides of the Tasman. Page 3.

We must wait till late 1982 at least before we can appraise the financial success or otherwise of the Cross proposals to restructure television — assuming of course, that the Government gives the go-ahead. Hoh Edith concludes his rundown on the BCNZ and its problems. — Page 11.

... and enlists for a sorting out of the relationship between broadcasters and politicians. — Page 4.

TRYING OR NOT TO JUG: Belinda Gillespie suggests, if the doctors can't agree on the question, how can the autodidact rabble make up its mind. — Page 20.

Financial & Commercial Research Bureau



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EDITORIAL

At a recent press conference, Prime Minister Muldoon was questioned about leasing TV facilities to private enterprise. No, the Government hadn't thought about it, he replied. But the question apparently put the idea into his mind, because just three weeks later he declared that leasing weekend time on TV2 was worth considering.

Indeed, it is. The main broadcasting problem is extending TV2 to cover the whole country. It has about 5 per cent of the way to go (at enormous capital cost), and leasing won't solve that problem. There would be a programme-boying problem. The leasing company would have to join the pool system, making a three-way split. Otherwise it would try to outbid the state channels for overseas programmes, pushing up the price (and our overseas spending). Leasing to private enterprise inevitably would mean TV advertising of Sundays (a long-time taboo for the State system). And if the leasing company was to provide news, journalists would be needed—but only at weekends.

If leasing is in order, why not lease production facilities at nights and weekends to independent producers for making programmes with local telecast for sale to the State channels?

On the other hand, if Muldoon wants to cut costs, he could slash local production and run nothing but old overseas movies. Anyone can make money running a TV station, by lowering standards and going for mass audiences. The hard reality which he won't face is that no one can expect a broadcasting group to provide 100 per cent two-channel coverage over New Zealand's terrain, to maintain a reasonable level of local production, and to make instant profits all out of revenue. If TV2 was set up just to make money, it wouldn't put in uneconomic transmission links. That is being done because the Government wants to do.

The BCNZ's capital development for three years from the end of the 1978-79 year is estimated at \$27 million. The programme includes extending TV2 coverage to the west coasts of both Islands, to the far north, to the East Cape and Central Otago. But Government MPs are said to be concerned at having to explain to their electorates why television fees will be going up without a commensurate lift in programme quality. This suggests an appalling ignorance of the capital costs involved in servicing their constituents.

Simply, these politicians cannot accept that broadcasting is le trouble because the economy is in trouble.

This week, NBR concludes a two-part series on broadcasting which exposes weaknesses in the system. But these are matters for prudent management to correct, and scarcely justify further restructuring.

The most critical problem is to resolve the nature of the relationship between corporation and politicians. Public corporations should not be obliged to respond directly to Government. Chairmen and board members might be appointed by Ministers, but they should be assured of managerial independence. They should be experts concerned with commercial success, not civil servants carrying out the public interest as interpreted by Government policy.

The conflict between the BCNZ's operation as a public service in the national interest and as a commercial concern is exacerbated by the failure to draw a clear demarcation line between the two, or to determine in whom responsibility should be vested for defining the extent to which the public interest should be made a first priority. An intolerable confusion and increasing encroachment by Government on the managerial and financial prerogatives of the corporation has resulted from the failure to resolve this conflict.

The BCNZ must accept Government interference and yield to political demands to serve the public interest, even when it is contrary to commercial requirements. As a result, it is blamed on the one hand for failing to provide the services required, and on the other for failing to fulfil its commercial obligations or to finance adequately its capital investment out of surplus. Thus it is expected to achieve the impossible.

Bob Edlin

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WE GOT 'EM

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We wondered about in NBR March 21 whether other people as actively prominent in political party circles as George Chapman have held similarly sensitive directorships.

A reader tells us that the late D J Ewart, Dominion treasurer of the National Party, was a member of the BNZ Board while in office and that Charles Bennett was a member of the Berry Board while president of the Labour Party.

We would still argue that there is a significant difference given Chapman's high political profile and obvious clout and the particular directorships he holds.

Not altogether surprisingly Chapman doesn't agree. In a comment made at a news conference after the recent Dominion Council meeting of the National Party Chapman said he would consider offers of new directorships.

"Directorships and the presidency of the National Party era entirely compatible," he commented. Well, that's a point of view. So was the one about 1978-79 being remembered as the years of the Muldoon economic miracle.

TNL Group Ltd continues to press its case in support of a jetfoil operation across Cook Strait.

Among points made in a preliminary report of a study carried out by the Nelson-based company: A new Cook Strait ferry, to carry passengers and freight, will cost about \$18 million by 1981. An Arahangā type vessel carrying only freight and private cars will be six million dollars cheaper — about \$12 million.

This saving in capital costs and overseas funds strikes a blow in favour of restructuring the ferry service and introducing a jetfoil operation to carry passengers only. TNL argues.

It says that over the next 10 years, capital savings of \$12 million mainly in overseas

WITHOUT WORD OF A LIE



funds, would be made if the two new ships proposed for the service were the Arahangā type of cargo and car vessel only, instead of also providing passenger accommodation. As well as reduced capital outlay, savings of about \$2 million a year would be made in running costs, the report claims.

Ninety eight year-old, established, unspectacular, but asset rich, John Burns and Co Ltd was a prime target for a takeover bid.

Despite the known Brerley must be laughing to the bone, he is understood to be the Burns shares. Burns giving back \$4.5 million, Brerley will get his share. Sharees reached \$12.5 million, too, earning hefty capital gains.

Ron Brerley's Engineering Holdings Limited made a takeover bid with an offer of \$1.70 per share for all the ordinary shares.

Thus taking passengers on a jetfoil service and leaving the ships to handle freight and private cars, along with their passengers, would make for a more efficient and more economical all-round service.

Another strike in favour of the TNL plan which the report hasn't noted: McLachlan has already vetoed the Railways' proposal to make the ferry service faster and more efficient by moving the South Island terminal further round the Marlborough coast, closer to Christchurch.

So you thought the Minister acted to preserve the threatened interests of a few hundred people living in Picton? Maybe he has headed his party president's call for a greater demonstration by Government that it believes in private enterprise and he is setting the scene for eventual

The Burns directors offered shareholders \$1.75 per share in tax free cash over the next 21 months and premised 12.5 cent dividends for the 1980 and '81 years.

This offer not only beat the Brerley offer by 5 cents but left the shareholders holding their shares in an operating company, sort of like selling spare parts from the company vehicle and winding up with a car that still goes.

But in the next breath:

"It is not my request to supply the Ombudsman with all the facts when his department is being investigated."

Keep an eye on him. He has the makings of a Cabinet Minister.

For our part, we consider it less than satisfactory PR when we pay 8 cents for deficient postage on mail that turns out to be a handout telling us that the public relations programme for the 1978 World Rowing Championships won the Cherrington Memorial Award for the most outstanding public relations achievement of the year for an Auckland consultancy.

shareholders would sell 50 cent share with no booking of over \$100,000. The April issue of Communicator, published by Network Communications Limited, discusses the New Zealand problem of over-regulation.

An article complains that much Government action has little effect in terms of the national interest, but major impact on the successful operation of specific businesses. Examples: the introduction of hubdrometers, the 10 cent travel tax, the oil levy, the MRF scheme, and the myriad of strange interpretations relating to customs duties.

That's the entree to the idea that the prudent businessman should hire a good public relations firm to keep him informed on matters of mutual concern. PR firms "are likely to have wider knowledge of the way that governments operate, of how departments are organised, and/or the channels available for the two-way flow of information."

It's all been said before, of course, so the article might be considered rather bohumun. But the accompanying illustration takes it out of the bohemian class and raises it to a higher plain.

DEMOCRACY is an unruly beast for those who depend on it for their status and position. At the National Party's dominion council meeting earlier this month, former Waikato mp Michael Gair, whose department was specially scrutinised, got a firm "no" to his sorry tale.

"I do feel the Ombudsman obliged to get his last 20 before he publishes a report. Malcolm sniped as he went out. Then Miss Teale had already been interviewed. Immigration officer: I'm not amused.

But in the next breath:

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Involved in the present. But it can afford \$100,000 for three television "drama documentaries" planned for next year.

Last year the commission's budget was \$233,000, so the films will cut quite a slice off the future's cake. So far the team of 10 experts from various fields, and the small permanent staff of directors, two investigating officers and a secretary, have generated a lot of paper. Another function has been to provide a new source of speakers for those who organise the same old conferences year after year, and want to hear something different.

But the commission can hardly be said to have captured the public imagination in the way that it considers essential for its success.

Perhaps the major television programme, now awaiting final budget approval, will succeed where pamphlets, workshops, kits and games for fourth-formers have made little impact in convincing ordinary Kiwis that the CFF allows them "a direct line to policy making for the long-term future".

The films will follow on from a five-booklet study to be published by the CFF this year. Described by one reader as "turgid prose, stiff with references and incapable of mass consumption", the films will popularise the booklet material.

Ryan says the documentaries will depict alternative futures for New Zealand, and will be followed by a participatory game, where "the people make the decisions" either in a telethon or audience participation form.

As a build-up to the TV programmes, leaflets where the options are "grouped into amiable packages" will be spread thickly on the ground. But even if the films are the viewers' first inkling of what the future may hold for them, Ryan thinks they will be sufficiently self-explanatory to start off the decision-making process.

CFF has already had an input into two films on the future made for and shown on TV2, but the 1980 effort will be all its own work.

DICK RYAN, executive director of the Commission for the Future, says the commission "can't afford to get

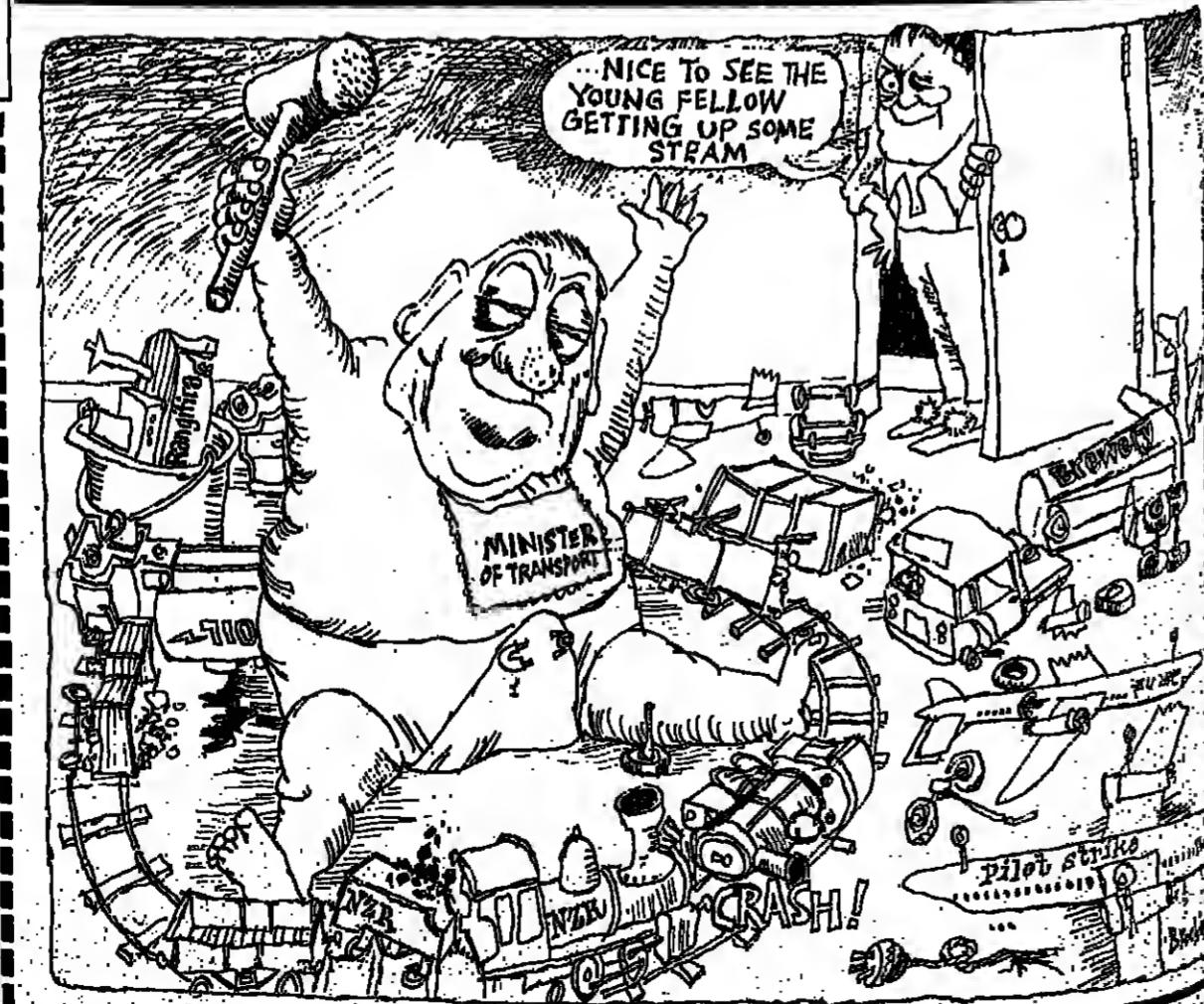
establishing a smooth relationship with the Iranian regime of the Ayatollah Khomeini. And obviously it's not solely through a respect for militant Islam.

When Pakistani强人 proceeded with the hanging of former President Bhutto, Tolboys issued an unanticipated statement condemning the deed. There's been a glut of political hangings in Iran but this has failed to draw a hint of New Zealand's condemnation. Tolboys' Australian counterpart, Andrew Pencock, has had no such qualms. If Tolboys is looking for a trendsetter before sounding off.

On the suggestion that the deposed Shah of Iran might want to come to New Zealand, Prime Minister Muldoon declined to comment. Tolboys, in contrast, made clear the Shah was not welcome here.

If it's our trade that determines Tolboys' attitude to these things, and if he is intent on keeping Iran's leaders happy — well, history does hold a lesson for him. The Shah has been ousted before — and then made a comeback.

BROCKIE'S VIEW



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WE GOT 'EM

Which NZ Winemaker won these trophies?

And two of the three gold medals awarded at the 1979 Easter Show?

Villa Maria. Not the largest winemakers in New Zealand. Not even in the "big five". But last year Villa Maria won more medals for its table wines than any other vintner. And this high standard wasn't confined to "specials". It was spread over a wide range of both table and dessert wines. In NZ's two major 1978 competitions 35 Villa Maria wines won a total of 46 medals. This followed 37 medals in the two 1977 shows. And already this year, from the Easter Show alone, another 27 medals. No one else won so many.

Awards aren't everything of course. But as recognition of a standard of excellence by independent, highly critical experts, our medals are a worthwhile guide to your own wine buying.

Obviously such consistent success does not go unnoticed by the well-informed. Private cellars all over the country have completely accounted for some of our best vintages. For example our two double gold medal winners (they both won gold medals at the 1978 WINZ Show as well as Best Wine of Show and Best White Wine at the 1979 Easter Show) are on sale only at The Winery, 5 Kirkbride Road, Mairangi, just 5 minutes from the airport, Auckland. However here is a selection of medal winners that are widely available. And we truly believe that the care and skill that produced them is reflected in every bottle of Villa Maria wine.



Villa Maria
setting a higher standard for NZ wine.

TRADE unionists have been solicited from an organisation called the Union Agency, which offers up to \$40,000 for first or second mortgages under a scheme called a "balanced savings plan".

Union Agency's maller is addressed to "union members of good standing" and it has provoked questions—such as, who is Union Agency? And, how did they get my address?

Some unions have disclosed knowledge of or association with the Union Agency.

A box number is provided on the maller, along with the promise to supply full details if the unionist fills in the postage-paid reply card.

Then the union member will learn that Union Agency is part of Capital Life Assurance Ltd. The \$40,000 mortgage money deal is linked with the purchase of term insurance.

Life assurance firm solicits unionists

Capital Life managing director Peter Crellin said the only link it had with any union was a recently concluded group insurance scheme with the Timber Workers Union which gave the 1200 members life cover of \$1000 each.

Capital Life's selling methods have been criticised by the Life Underwriter's Association which doesn't like the implication that Capital Life is affiliated with the trade union movement.

The LUA questions the propriety of selling life

insurance as access to mortgage money (despite the fact that most insurance salesmen sell life insurance as a tax writeoff, and not insurance as insurance in its own right).

Crellin said use of the words "Union Agency" had attracted some flak—but how do you go after union business without using the word "union": he asked.

The Union Agency concept has been modelled on an American scheme to offer group term insurance to union members.

"Initially we wanted to be associated with the trade union movement—to design a policy specially for the trade unionist. If we can cut costs by selling group insurance we could pull away from our competitors," he said.

Life agency offers mortgage lure to sell policies

by Warren Berryman

THE availability of mortgage money was the second major reason why people bought life insurance, according to market research undertaken by Capital Life. The major reason was the tax exemption, the research showed.

The findings gave rise to Capital Life's Cahilla plan (commercial and home loan life insurance). And the Union Agency is a part of this scheme.

Under the Union Agency's balanced savings plan the policy-holder buys a 20-year term policy. Capital Life guarantees that all the money in the premium pool not required to be invested with the Government will be made available to policy-holders as mortgage money.

Under lending criteria similar to the average bank's, Capital Life will loan the money to policy-holders who have been in for 2½ years or longer.

It sounds good. But not every policy-holder will be able to claim the mortgage in two or even three years.

Capital Life grants mortgages up to 50 times the value of the policy-holder's annual premium. For a mortgage of \$40,000, one would pay an annual premium of \$800.

This buys the policy-holder a \$2,800 death benefit, and a maturity value on the policy after all term of \$23,700.

Like all term life insurance, the policy is not designed to be in force when the policy-holder dies. Steeply escalating rates make these policies most attractive to the 25-40 age group—the same age group that is most likely to be seeking mortgage finance.

To provide one \$40,000 mortgage any insurance company would need a pool of at least \$80,000, because no less than one-third of the pool must be invested in Government stock.

The first year's premium of an average life policy goes to pay expenses, commissions to salesmen and administration costs.

In effect, only the second year's premium therefore goes into the pool. Interest on the money in the pool adds to its value.

Assuming an interest of 10 per cent on the money in the pool during the second year, it would take about 70 policy-holders paying an annual premium of \$800 to build a pool big enough to provide for just one \$40,000 mortgage.

Assuming that all policy-holders bought the policy in hopes of a \$40,000 mortgage after two years, about 60 out of 70 would be disappointed.

But Crellin said Capital Life satisfied more than half the applications for mortgage finance.

Some of those turned down had not been policy-holders for the present minimum 2½ years and about one in three did not have adequate security, he said.

Many policy-holders did not require mortgage money till well after the 2½-year-period; others took out mortgages and later repaid them before the term was up.

But should customers assume that everyone replying to the Union Agency ad and taking a policy will get a mortgage on demand after 2½ years?

Capital Life's accounts for the first eight years of the company's existence show that of 14,475 policies issued, 5,554 were surrendered, forfeited, expired, transferred or cancelled.

During that time Capital Life paid out 43 death claims and had 19 policies mature. Up to September 1978, Capital Life therefore assured a total sum of \$136,553,848 of which \$56,338,216 was discontinued.

In 1975, Capital Life issued 960 new policies but had 1046 policies forfeited. Policy-holders who forfeited got nothing back on the premiums paid in except the life cover in force while their payments were up to date.

During that period Capital

Life was using the Circuit Developments group as sub agents. Circuit was organising syndicates of policy-holders who borrowed against the loan value of their policies to invest in property.

When the Circuit Group crashed, Capital Life lost about 50 per cent of its new business. The policy-holder paying annual premiums of \$800 to qualify for the \$40,000 mortgage could lose up to \$600 if his policy lapses during

the first two years. After two years the \$1600-plus paid in premiums has a surrender value of \$568. After five years, when he has paid \$4000 into the pool, his surrender value is \$2617.

Crellin acknowledged that Capital Life had a worrisome lapse rate.

Capital Life preferred to use the term "persistency" rather than lapse. The percentage of policy-holders persisting with their premium payments was improving, he said. Of the total policies issued in the 12 to 15 months before December 1978, 79 per cent of policy-holders kept up their payments. For the 12 to 15 months period prior to March, 1978, this figure was 65 per cent, Crellin said.

Capital Life has an award for top-selling salesmen. To qualify the salesman must keep his lapse rate below 15 per cent.

Many life offices would consider even 15 per cent too high.

Capital Life grants mortgages up to 50 times the value of the policy-holder's annual premium. For a mortgage of \$40,000, one would pay an annual premium of \$800.

This buys the policy-holder a \$2,800 death benefit, and a maturity value on the policy after all term of \$23,700.

Like all term life insurance, the policy is not designed to be in force when the policy-holder dies. Steeply escalating rates make these policies most attractive to the 25-40 age group—the same age group that is most likely to be seeking mortgage finance.

To provide one \$40,000 mortgage any insurance company would need a pool of at least \$80,000, because no less than one-third of the pool must be invested in Government stock.

The first year's premium of an average life policy goes to pay expenses, commissions to salesmen and administration costs.

In effect, only the second year's premium therefore goes into the pool. Interest on the money in the pool adds to its value.

Assuming an interest of 10 per cent on the money in the pool during the second year, it would take about 70 policy-holders paying an annual premium of \$800 to build a pool big enough to provide for just one \$40,000 mortgage.

Assuming that all policy-holders bought the policy in hopes of a \$40,000 mortgage after two years, about 60 out of 70 would be disappointed.

But Crellin said Capital Life satisfied more than half the applications for mortgage finance.

Some of those turned down had not been policy-holders for the present minimum 2½ years and about one in three did not have adequate security, he said.

Many policy-holders did not require mortgage money till well after the 2½-year-period; others took out mortgages and later repaid them before the term was up.

But should customers assume that everyone replying to the Union Agency ad and taking a policy will get a mortgage on demand after 2½ years?

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TKM
three letters, that spell access to import/export finance

Mail-order insurance

CAPITAL LIFE was the first in New Zealand to start direct-mail term insurance. Other institutions—including the banks—have followed.

The trend towards mail-order insurance threatens to cut the insurance salesman out of the market and deprive him of his commissions.

The trend probably had its origins in the Government's decision to make forced savings through life offices tax deductible—while the individual's voluntary savings and self-chosen investments were taxed.

With insurance being sold as a tax dodge—or as access to future mortgage money—what is the future role of the insurance underwriter selling insurance as insurance?

Capital Life managing director Peter Crellin says: "Term insurance is like aspirin. A person has a need he can identify himself. He doesn't need an agent. He distributes it like a chemist shop—not through a doctor. This benefits the consumer, because it is cheaper."

Union Agency sales were going well but said: "There were 150 policies in force at the last balance date."

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Butcher's counsel: food rules inhibit hygiene

by Rae Mazengarb

FOOD regulations prevent city butchers from chopping up the home-grown meat of country customers.

The regulations are intended to foster hygienic practices.

But when they came under challenge in the Supreme Court, counsel for a butcher who had been prosecuted for butchering home-grown meat argued that the blanket provisions of the regulations had the effect of inhibiting hygiene.

And counsel for a city health inspector conceded that the regulations had a much broader sweep than intended by the legislators.

The case turned on whether regulations made under the authority of the Food and Drug Act 1969 were ultra vires.

Hinging on the outcome was the long-standing practice of



THE LAW

guilty of an offence under Regulation 10(2) (c) of the Food Hygiene Regulations 1974, in that he used, "as a foodroom in food premises at New Plymouth, a room that was not exclusively for the purpose of those food premises".

It was described as a test case because the offending practice had developed in the absence of approved abattoirs or similar suitable premises in the district.

Farm-killed meat was stored in a coolroom which formed part of premises where meat for sale to the public was handled.

Counsel for the appellant accepted that the particular premises concerned came within the definition of "food premises" as defined in Regulation 2(1) because of his ordinary activities as

butcher selling meat to the public.

Regulation 10 (2) (c) forbids any use of "food rooms" on food premises that is not exclusively for the purpose of the food premises, that is handling food for sale.

He criticised what he felt to be the extraordinary sweep of the prohibition it imposed and suggested that where food is dealt with on premises in any of the ways mentioned in the definition of "food premises", it is an offence to use them for any other purpose, with obvious implications for supermarkets and similar undertakings.

The basis of the appeal was an attack on the validity of the regulation.

The Food and Drug Act gives wide powers to the Governor-General by Order-in-Council to make regulations for the purpose of—among other things—"securing the cleanliness and freedom from infection, deterioration, or contamination of any food... in the course of its manufacture, preparation,

storage... or exposure for sale" . . . (section 46(f))

Counsel argued that the regulation was unreasonable, but conceded that this in itself was not grounds for striking it down.

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Petersville had a man representing the New Zealand interests on one side of the table and an Australian representative on the other side.

Petersville has a marketing edge in supplying its own parent company with New Zealand-grown peas, and can do this in bulk lots. The New Zealand processor is more likely to supply retailers on a regular basis over the year.

It is understood that at least some New Zealand growers and processors would like to see the quota arrangement tidied up to prevent Petersville filling the quota early in the season and leaving them out in the cold.

These interests would also like to see exports from processor to processor excluded from the quota.

Australian growers have been complaining about the large shipments of peas coming in at low prices. This, they claim, amounts to dumping.

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Spoonful of sugar helps economic pill go down

Economics Correspondent
WHO says economics is the dismal science?

True, economists with the OECD, the New Zealand Institute of Economic Research and the Planning Council have published gloomy forecasts about New Zealand's future.

But just when it seems our country's leaders may be getting the message that the economic outlook is not good, two Reserve Bank economists have published a report painting a bright picture of the New Zealand economy in the medium term, between now and 1986.

Trade, Income Shares, Migration and Public Expenditure: Four Choices for the Medium Term is the third report in an economic research project undertaken by Colin Gillon, a member of the Reserve Bank and Michael O'Neill, a member of the Bank's Economics Department. It examines questions thought by the authors as likely to be of relevance to economic development over the next 8 to 10 years.

Perhaps more than any other recent comment on New Zealand's future, Gillon and O'Neill's latest publication is based on systematic economic research techniques conducted within a consistent and comprehensive framework. The research framework is described in two earlier publications, A Statistical Basis for Medium-Term Projections and An Input-Output Model of Structural Development.

The first study described the



THE ECONOMY

industrial structure of the economy and its development over the last 20 years using the authors' statistical series. These statistical series provide the basis for projections of what might happen to the economy in the period to 1986 published in the second paper.

Unfortunately, the writing style of Gillon and O'Neill does not live up to the standards set by their research. Non-economists will find their publications hard going. Even economists will find some of the arguments sketchy and illustrated by tables which are often difficult to interpret.

And the authors' results are not really so optimistic. Their attempts to show the economy in a good light while reporting pessimistic results of their research make for very confusing reading.

In their latest paper, Gillon and O'Neill optimistically conclude that it is possible that the balance of payments equilibrium can be achieved in the future without sacrificing the objective of full employment. This can happen, even if we continue to spend

our money on imports and Government services, even if immigration is increased.

Gillon and O'Neill begin by projecting eight years hence. They see a future in which the economy is in a balance of payments equilibrium (the balance of payments deficit is close to zero), fully employed, tail plant end equipment and other inputs to production are being utilised to produce output) and is on some steady path of growth.

Based on an analysis of economic trends in the last 20 years, the authors project a possible growth path leading up to and through the target year, 1986.

One reason Gillon and O'Neill take a more optimistic view of the future than other commentators is that their medium term projections are based on more optimistic assumptions. For example, they assume that growth will increase faster and the balance of payments will show greater improvement than assumed by the Planning Council in its Planning Perspective, 1978-1983.

Unfortunately, the writing style of Gillon and O'Neill does not live up to the standards set by their research. Non-economists will find their publications hard going. Even economists will find some of the arguments sketchy and illustrated by tables which are often difficult to interpret.

So, in the final analysis the choice of what we do about trade is not straightforward. If we encourage exporters through the operation of the exchange rate, consumer imports are certain to increase. If not, there will be a certain amount of social upheaval. The authors tell us that "it is a choice which the community avoided throughout the 1950s and 1960s and it may well be a problem which the electorate does not

want to understand".

Tariffs would have to be adjusted to meet the authors' original condition that full employment be maintained. With devaluation, domestic industry would require some additional protection to reorganise production to replace imports.

One thing increased exporting does not do, is provide for a substantial increase in the country's output, according to Gillon and O'Neill. Even with substantial improvement in the terms of trade and if the productivity of exporting were to double to its present level, no great increases in output are likely to occur.

Total consumption is not greatly affected by the level of trade either, though the pattern of consumption is. In the words of Gillon and O'Neill: "The main reason for trade, it would appear, is that we prefer the goods other people make to the ones we produce ourselves."

But, "in order to obtain the consumer imports we desire it is necessary to create an economy fully exposed to international markets, their vacillations and uncertainties".

So, in the final analysis the choice of what we do about trade is not straightforward. If we encourage exporters through the operation of the exchange rate, consumer imports are certain to increase. If not, there will be a certain amount of social upheaval. The authors tell us that "it is a choice which the community avoided throughout the 1950s and 1960s and it may well be a problem which the electorate does not

want to understand".

After the good news that massive increases in exports are not essential to New Zealand's future development, there is a reduction to the rest of private consumption, a rather greater reduction in private investment and a fall in the rate of growth.

"The share of profits must be increased by something of the order of 6 per cent of current net output, from say 10 per cent share to a 36 per cent share."

"Whether the necessary increase in profits is a severe one and how it might affect the personal distribution of income is not clear. But if we opt for growth, both the sacrifice and the redistribution are likely to be considerable."

The Gillon and O'Neill model indicates that larger amounts of capital are needed to cope with the additional workforce resulting from increased immigration. "In order not to affect the living standards and productivity of the existing workforce, it is probably necessary that each immigrant worker attract from abroad capital of the order of \$60,000 at 1978 prices."

So, the authors' optimistic conclusion about immigration also carries a strong dose of pessimism. "It is not possible to avoid the consequences; we can choose to take our growth in terms of people or machines, but not both."

Following recent discussions about the appropriate size of the public sector, the authors' final experiment is to discover what changes in the structure of industry might occur if there was no expansion of public expenditure at the expense of the private sector. They find that when the public

expenditure ratio increases from 15 per cent to 20 per cent of gross domestic product, there is a reduction to the rest of private consumption, a rather greater reduction in private investment and a fall in the rate of growth.

"This sounds like pretty bad medicine. But so, Gillon and O'Neill have a sweetener: 'it should be remembered that within a national accounting framework, no profits are attributed to social costs although public works such as roads clearly add to welfare and the capital provided by public services such as police, health and education contribute to their efficiency in a welfare sense (measured benefits not valued by the statistician) measures the effects of increased Government expenditure on the rate of growth are likely to be overestimated."

Finally, after a deep attempt to make the projections sound more optimistic than those of other commentators, Gillon and O'Neill repeat the diagnosis: New Zealand's economy is heading for a major restructuring.

Result: there is no clear idea at the top of who is spending how much on what. Nor are decisions made by people with an overview of television activities.

By then, it could be there are calls for further restructuring.

The trouble is in assessing the worth, from a financial viewpoint, of Cross's ideas is the uncertainty. For example, licence fees under review by the Government are an unknown quantity.

Cross has said there would be changes, but even he could not spell out where the savings would be made or how much would be saved.

"It is impossible to quantify the effects of the benefits which flow from unification. But I would expect — and I am certain of — savings," he said.

But Cross's appreciation of his corporation's financial performance seems suspect at the best of times.

Cross described the turning of a 1977 \$2.5 million loss into a profit of twice that amount last year, as "an economic miracle".

Part of the miracle flowed from the Government's writing off of an almost \$40 million debt.

Avalon is not fully utilised at nights or weekends. Thus a \$20 million facility is given maximum use for just eight hours a day. One way of gaining better use is to allow "outside" production units to lease the facilities, rather than leave Avalon idle.

Television's budgeting procedures became a public joke when the costs of The Governor were questioned.

Programme controller Des Monaghan disputed Muldoon's complaint that the programme had cost \$1 million.

The cost was likely to be \$540,000, not \$1 million, he said. The \$540,000 was for "above the line costs", including extras, props and equipment.

Later, he explained that fixed "below the line" costs, including TV1 staff salaries, wages and other overheads, could be \$600,000. When the Public Expenditure Committee sub-committee reported on its inquiry, it showed the total actual or assessed cost of The Governor series as \$1,401,700.

That figure did not include TV1 overheads and the use of its equipment.

The original budgeted "above line" cost had been \$365,880.

"Apparent weaknesses in expenditure control obviously lay in the system rather than in the actions of the production team itself," said the sub-committee. Those weaknesses remain, according to broadcasting insiders.

Significantly, too, Cross has

opted to tackle his problem without seeking anyone. He is not bringing in management consultants and there will be no golden handshakes.

The timetable works like this:

In 1979, BCNZ chairman Ian Cross is disatisfied with a system which he will reorganise.

His changes (if approved) will be implemented into April 1980.

The first results will show through the accounts for the year to March 1981.

Television also has questionable accounting systems. A programme team which has used up its budget for paying fees to guests will arrange for the payment to come from, say, the transport budget.

According to one account, Cross will be "redispositioned" at executive level. There would be no staff redundancies, he said.

He seems to have looked at his personnel, then based his restructuring round his top people.

Some staff claim there are a number of people who are positive blocks to good programming. But the PSA says there must be no dumping of staff.

If there are highly paid but ineffectual executives filling in where to place staff. He would be where to place staff. He would be promoted out of the

programmes; buying overseas programmes and advertising for both networks.

So the production unit based in Auckland will manage the country's best (and not fully utilised) production facilities at Avalon. These facilities were built for a two-channel operation.

And Wellington will direct operations in the biggest advertising market in Auckland, which is also the location of many of the big programme distributors.

The team in Wellington who want to make a series must first convince their chiefs in Auckland. They jump on a plane and fly to Auckland to sell their ideas to the production chiefs.

But the production chiefs will have to secure a programming slot from the programming bosses in Wellington — so they will fly to the capital for the appropriate negotiations.

If anyone benefits from broadcasting's restructuring, it looks like it will be Air New Zealand.

TV shake-up: no focus on results till 1982

by Bob Edlin

THE financial effectiveness of the Cross television restructuring will remain unknown at least until late 1982.

The timetable works like this:

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His changes (if approved) will be implemented into April 1980.

The first results will show through the accounts for the year to March 1981.

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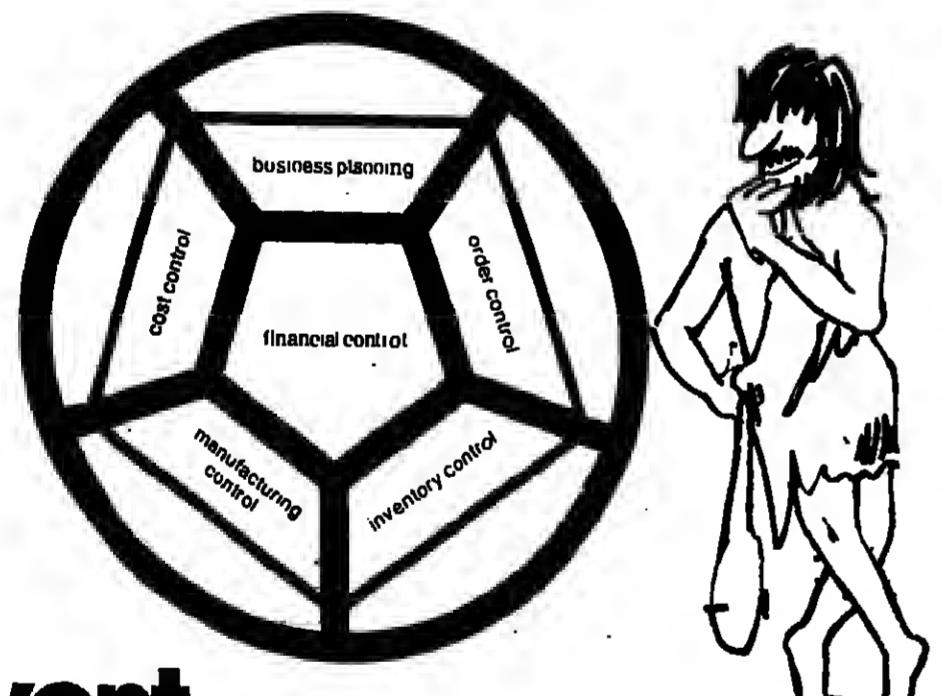
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NBR BUSINESS WEEK

395,823 false teeth bite into overseas funds

by Peter V O'Brien

WHERE would we be without the mass of information from the Department of Statistics? A search through that material uncovers vital data on the state of the economy, what we do with our money internally and externally, how much we eat, wear, and waste, and lots of numbers covering every aspect of our lives.

The latest Abstract of Statistics includes import and export statistics for the six months to December, 1978. They show that the country imported goods with a cif value of \$1,798,415,398, compared with \$1,708,601,379 in the same period of the previous year.

We also exported products with an fob (free on board at port of shipment) value of

\$1,732,135,984 as against \$1,438,089,639 in 1977.

Those figures represent our overseas trading patterns, so there is nothing remarkable about them in total. But the department kindly provides a breakdown of the items by various product categories. Given the amazing array of imports, some of which admittedly consume comparatively little foreign exchange, there seems considerable scope for more import substitution.

Trade and Industry Minister Adame-Schneider should look seriously at the 395,823 artificial teeth, worth \$151,153 in their respective countries of origin, which were imported in the six months. He might find a clue to this disgraceful waste of overseas funds in the \$25.6 million (cif).

or \$23.1 million (cif) worth of sugar and sugar preparations imported in the same period.

Excluding sugar and other sugar preparations, New Zealand imported 88,986 tonnes of sugar in the period between July and December, 1978. That represents about 31 kilograms of sugar per person in six months, just over 5 kilograms a month, and 1.25 kilograms a week.

It is hardly surprising that someone has a good little business in artificial teeth.

An interesting two way trade has developed in the communications field. New Zealand exported \$60 million worth of paper and paperboard products in the period and imported \$21 million. Those figures are not surprising, because the

products are different. But we have to do something with that paper. One method is to write on it, so we imported 16,011,800 pencils, 213,364 fountain pens, 209,954 propelling and sliding pencils, and 95,512 ballpoint pens and pencils. Either someone is doing a lot of writing (8 pencils per person, including the preschoolers, is average one a month), or the country is overseas. Agriculture, metal manufacturers, metalworking machinery, pumps, mechanical handling equipment, electrical machinery, telecommunications and sound equipment, and vehicles (\$11 million worth power generating machinery, plumbing and lighting fixtures and heating and cooling equipment appear in the list exports. In each case the value is at least \$1 million, and it total produce a useful contribution to the export incentives. Every little counts.

Lovers of the turf will be distressed to see the export of 712 reeversures, worth \$5.2 million. The period covered is July to December, so it excludes the exodus of horses following the annual yearling sales. Horse lovers will be further distressed to see these animals classified under the heading "live animals chiefly for food". The dignity of the noble beast surely demands a separate classification: \$7300 per horse seems to destined them for a fate other than the knackers yard.

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Ian Moses
Managing Director
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Analysing annual accounts

by Peter V O'Brien
THE annual report of Dunlop New Zealand Ltd illustrates an aspect of current replacement cost accounting which receives little attention in periods of high inflation rates.

While the company's inflation adjusted profit is lower than the historic cost figure, the proportional change over 1977 is higher under CCA. The Wellington group earned \$6,400,000 before tax under historic cost accounting, compared with \$8,288,000 in 1977. When adjusted to a current

replacement cost basis, the pre-tax profit is \$4,607,000, compared with \$4,042,000 in the previous year. Historic cost profit after tax was \$3,471,000 (1977, \$3,728,000) while the CCA net figure was \$1,576,000 as against \$1,503,000.

Tax was \$90,000 higher in 1978, due mainly to removal of the stock adjustment allowance.

But the pre-tax figures show that the impact of CCA techniques has a comparative effect as the inflation rate retreats. The main change is in the

company's trading income, which takes account of a "cost of sales adjustment."

Dunlop's trading income in 1978 was \$7,293,000, compared with \$6,014,000 in 1977, after a "cost of sales adjustment" worth \$1,004,000. In the previous year the adjustment was \$1,722,000, although total sales were from \$56.4 million to \$63 million over the period.

The adjustment covers the current replacement cost of materials and services used in the production of goods, relative to their value at the beginning of the accounting period. Since price movements were lower in 1978 than in 1977, the company managed to lift sales \$8.6 million, but reduce the cost of sales adjustment.

By comparison, trading profit under historic cost accounting was \$7.7 million in 1977, and \$8.3 million last year. Again the proportionate movement as between CCA figures and historic cost is markedly different.

This is the amount of money which the company needs to replace its capital assets at present day prices. The difference in the 1978 report in which the company has calculated a full CCA financial statement. The effect of passing years on corporate accounts now appears in the

changes to shareholders' cost of inflation to an industrial enterprise.

The retained profits, on the other hand, are "worth" \$6.6 million under CCA, while the historic cost figure is \$11.3 million.

When the various changes to the CCA balance sheet are totalled, Dunlop is seen to be "short" of \$14.2 million between funds employed on an historic basis (\$32.8 million) and the funds employed under CCA (\$47 million).

The report continues its usual good standard, with the relevant information on trading and financial position presented to shareholders without the carefully chosen phrases which companies often use to restrain from disclosing their affairs to readers.

One statement may surprise even those shareholders who follow their companies with a watchful eye. Dunlop now has 30 per cent of its business outside the tyre market, thus reducing reliance on a sector which, according to the report, has limited growth prospects.

Exchange rates

As at April 11, 1978

	Malaysia	2.3228
	Netherlands	2.1438
Australia	.9470	
Britain	.5013	
Canada	1.2071	
Fiji	.6708	
Japan	222.22	New Guinea on application
USA	1.8872	Portugal 51.05
Austria	14.56	Singapore 2.3077
Belgium	31.43	Norway 5.3759
China	1.6468	Pakistan 10.33
Denmark	5.5184	Pepeua
France	4.5558	New Guinea on application
Greece	38.38	Portugal 51.05
Hong Kong	5.3282	Singapore 2.3077
India	6.4727	Norway 5.3759
	878.12	Selling rates supplied by CBA Bank.

Key indicators

	Current	Previous	Per
	Quarter	Year	change
Consumers Price Index - all goods base Dec 1977 = 1000	Dec '78 Qtr 1004	1004	+0.1
Official Overseas Reserve Holdings (US dollars) - incl. those on special work schemes	Dec '78 8,000.4M	8,000.4M	+20.0
NZUC Share Price Index	Dec '78 510.3M	510.3M	+8.8
Reserve Bank Share Price Index	Dec '78 9,615.8M	9,615.8M	+9.59
	Mar '79 48,845	58,518	+8.60
	11 April '79 48,511	58,445	+11.00
	10 April '79 1810	1810	+18.60

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Shopkeepers and unions enter Visa inquiry

by Peter V O'Brien

THE Commerce Commission's Visa Card Inquiry has already had interesting developments, although the substantive hearing does not commence until June 12.

The commission has held two preliminary hearings to deal with party status and applications for exclusion from the inquiry, and the Bank of New Zealand has announced that its debit card Visa system is to be changed to a credit card system, which will give bank customers 58 days of credit before the transaction are debited to their account.

The preliminary hearings involved applications by "outside" parties seeking status at the substantive hearing, and an application by the Australian based trading banks, Diners Club, and American Express to be exempted from the scope of the inquiry.

The parties given status for the full hearing are the Retail Hardware Federation, the National Association of Retail Grocers and Supermarkets, the Refiners' Federation, the Motor Trade Association, the Consumer Council, the Combined State Unions, the Dairy, Confectionery and Mixed Business Association and the Shop Employees' Union.

The hardware, grocers, retailers, motor trades end

dairy and confectionery associations may seek to be joined as one party at the June hearing.

The decision on the parties has four areas of interest. The first is the status given to both the shop employees union and to associations representing their employers. It is believed that this is the first time employers' and employees' organisations together have been parties to an inquiry of this nature.

The commission decided that the "various retail trade associations justly ought to be heard". Referring to the union, the commission said:

"The association representing many of the employees should be treated in the same way in this case. If effects flow from the introduction of the card systems under inquiry which may have deleterious effect on retailers, then it follows that it may also have such an effect on their employees."

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The hardware, grocers, retailers, motor trades end

from making the original complaint to the Examiner of Commercial Practices, it is unique in New Zealand and "virtually unique worldwide". Under the Council's empowering act, "the functions of a statutory Consumer Council and those of a voluntary association of consumers were combined".

The members number "approximately 115,000".

Applications from the Australian banks, Diners Club and American Express involved more weighty arguments, including reference to legal precedents, and whether the examiner had jurisdiction to include the banks.

The commission distinguished between the banks and the Diners and Amex cases. The examiner had referred to "Visa and Bankcard systems", and formed the opinion that they could be contrary to the public interest. (The question of whether they are or are not contrary to the public interest is at issue in the substantive hearing in June.) But the examiner's recommendation for an inquiry "did not encompass specifically other credit card schemes, or even travel and entertainment cards".

The commission said "If it were the examiner's intention, by use of the words 'comparable purpose or effect' to embrace other specific schemes, the commission considers that the examiner should have so worded his recommendation".

But there was "no hesitation" in coming to the view that the application from the banks should be refused, although the commission did not attempt at that stage to determine the merits of the examiner's opinion.

The subject matter represents a notable and important development in banking practice in New Zealand, which, if overseas experience affords any guidance, is likely to become widely accepted in this country. The commission is satisfied it would be

irresponsible to form its views on the merits of the examiner's opinion without hearing the submissions and evidence, the examinations and cross-examinations, of all interested parties."

The preliminary exercises engaged the attention of high powered, and presumably high priced, counsel representing

equally high powered clients. But, irrespective of what happens as a result of the substantive hearing and subsequently, the issues are important for the parties, particularly the trading banks.

An application for exemption for party status,

however well or thinly

justified, is probably worth the time and trouble. The following summaries of the arguments put forward by the council and the decision made, is left to wonder at the ingenuity of different argument which flows from the same basic facts situations. Such are the tortuous intricacies of the law and its practitioners.

Surge in takeover bids delight target shareholders

by Peter V O'Brien

THE present surge in takeover activity must be delighting shareholders in target companies, whether their directors recommend the bids or decide to fight them.

A favourable recommendation usually results in the shareholders receiving a price substantially higher than the market, while a battle can have the effect of additional goodies being found in the corporate cupboard, which was previously thought to be bare.

The latest two takeover offers provide examples of both cases. The UEB bid for tourist company Trans Holdings Ltd offered the "value" of Trenia shares to around the \$1.50 level, compared with \$1.28 immediately prior to the bid. The speed with which Trans' directors recommended the offer suggests that a lot of preliminary homework had been done.

Since shareholders will receive a cash payment in addition to UEB scrip, they have a good cushion in the event of any weakening in the share price of the Auckland company after the issue of the new shares.

The Brierley Investments bid for John Burns Ltd, the Auckland based engineering group, is in the second category. John Burns suddenly discovered that it can do all sorts of things with the company.

While the overall exercise presents Brierley with an interesting situation, the other shareholders, including the non-family holding, will be well out of the proposal.

Brierley's position could be in the nature of a "lock-in", given the Wellington group's shareholding of about 17 per cent, and an apparent substantial "loyal" family stake, said to be in the region of about 44 per cent. But there are obviously benefits for Brierley. When the accumulation of substantial share parcels was first made, the John Burns' share price was in the range of \$1.20 to \$1.30, and other shares were probably bought below that price.

The price went to \$1.90 on the day the company announced its defensive moves, and there has been reasonable thrower since the statement of Brierley's \$1.70 bid.

The outside shareholder position depends on the price of the holding, but assuming the arithmetic is correct there should be a greater profit.

So everyone laughs all the way to the bank, although a takeover bid might be seen as a failure. The gains at potentially greater than the cost where an offer is recommended to the shareholders.

It would be interesting to know how many boards of asset rich, poorly performing companies, were looking through the shelves of their respective cupboards last week either to add unwise alienous assets, or to add aggressive acquirers, or to add unwise bones for marriage.

The investor in this article has a third happy alternative if shares are held in a company which is likely to be a target for a bid, whether the possibility that other groups might decide to increase the offer price.

The shareholders can sit back and let the competing forces fight it out. The final result must be to their benefit, irrespective of who wins the battle.

The drawout competition for control and reorganisation of the familiar industry is an example of that activity. While the exercise might have been unsatisfactory in terms of procedures, in the securities industry, most of those involved came out with a gain in their investment, although, as usual, some were much better than others.

The first three to four months of this year have seen so much activity that the remaining eight months are a good scope for speculation, both in the media and investment varieties.



INVESTOR INSIGHT

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NBR SHAREMARKET SURVEY

WEEK ENDING APRIL 12, 1979

1979 High/Low	Last Sale	Week's High	Week's Low	Dividend % Reported	Turnover	Dividend Yield	P/E Ratio	1979 High/Low	Last Sale	Week's High	Week's Low	Dividend % Reported	Turnover	Dividend Yield	P/E Ratio
106 100 ALIBURKE, SOC	103	103	103	15.0	0	5.0	3.2	106 55 J.WESTBROOK, SOC	66	68	68	18.0	200	11.8	4.3
205 99 A.J. SHIRTS, SOC	103	103	103	15.0	3200	11.0	4.5	173 270 J.MATRAY	174	174	174	18.0	200	11.9	4.3
750 113 ALCAZ, SOC	145	145	145	20.0	17200	4.8	5.1	80 67 L.J.BUDHIN, SOC	80	80	70	14.0	1200	4.8	3.0
213 102 A.R.G., SOC	245	245	245	14.0	10700	5.7	4.2	32 52 L.A. COOPER, SOC	32	32	32	10.0	300	9.0	3.0
7 72 A.R.G. HOLDINGS, SOC	74	74	74	14.0	7200	5.5	4.2	212 180 L.B. REED, SOC	111	111	102	12.0	3400	6.0	3.0
200 230 ALL 220 FARMERS	235	255	250	14.0	7200	5.5	4.2	95 71 LION, SOC	70	50	70	15.0	10100	9.8	7.1
110 220 ALLOY 1720L	125	125	125	14.0	0	5.5	8.7	231 253 LUMBERCO, SOC	23	23	23	15.0	3400	7.7	3.1
220 220 AMERICA, SOC	105	105	105	20.0	4600	6.5	3.1	125 112 HANZBAG, CORP., SOC	125	115	115	15.0	400	5.0	4.0
112 145 AM.H. 0115V, SOC	65	65	65	11.0	500	6.5	3.1	205 105 A.I. SAVAGE, SOC	205	105	205	25.0	7800	4.1	4.9
745 125 A.M.H. 0115V, SOC	135	135	135	15.0	5000	5.0	3.1	170 155 MARTEL, SOC	170	170	170	18.0	2000	8.9	3.0
210 140 A.W.LBERT	240	240	240	14.0	0	6.5	3.1	160 150 MARAC, SOC	160	150	150	15.0	3200	8.3	3.0
115 145 A.YARLBY, SOC	215	215	215	14.0	1400	6.5	3.1	140 140 MARCLIFFE, SOC	140	140	140	14.0	4100	8.2	0.0
221 100 A.YARLBY, SOC	195	195	195	14.0	3000	5.7	3.1	145 145 MARSHAL, SOC	145	145	145	14.0	4000	8.0	3.0
90 90 AUTOCAR 6470	90	90	90	14.0	2150	6.8	4.9	120 120 M.C. SUPPLIES, SOC	120	115	115	12.0	5800	7.5	4.7
320 220 AUTOCAR 6470	37	37	37	14.0	1400	6.8	4.9	160 160 M.C. SUPPLIES, SOC	160	160	155	12.0	5800	7.5	4.7
411 410 AUTOCAR 6470	415	415	415	15.0	3200	6.8	5.0	125 125 M.C. SUPPLIES, SOC	125	125	125	12.0	4000	8.0	3.0
82 63 BEACH PETR., SOC	65	65	65	15.0	128500	6.6	5.7	72 52 M.C. SUPPLIES, SOC	72	52	52	15.0	4000	7.5	4.7
105 145 BEANIE, SOC	65	65	65	15.0	128500	6.6	5.7	100 102 M.C. SUPPLIES, SOC	100	100	100	15.0	3200	8.3	3.0
105 145 BEANIE, SOC	105	105	105	15.0	128500	6.6	5.7	125 125 M.C. SUPPLIES, SOC	125	125	125	15.0	3200	8.3	3.0
105 145 BEANIE, SOC	105	105	105	15.0	128500	6.6	5.7	135 135 M.C. SUPPLIES, SOC	135						

Super Arabian apple juice export deal... flops

by Warren Berryman



LAST month good old New Zealand apple juice turned up in Auckland shops with the tin labels printed in Arabic. Apple and Pear Board regional manager, Kevin Popa explained: "There has been a breakdown in the production of the normal labels, so we have directed some of the Middle East exports onto the local market."

Then Alex Harvey Industries began selling "Classic" apple juice, apple and orange, and pure apple juice to its 800 employees at prices 40 per cent less than retail. All the tins were printed in Arabic.

Last week the cat was out of the bag. The joint marketing venture between AHI and the Apple and Pear Board to sell the juice in the Arabian Gulf had flopped. Both Jim Bremner, general manager of the APB and David Wilson, general manager of AHI's metal container division acknowledged that early market estimates had been overly optimistic.

The APB-AHI joint venture started in November 1977. Rob Gregory, Bahrain born and British educated was AHI's

man on the spot selling building products through AHI-Contact Marketing Ltd; a company owned 50-50 by AHI and APB.

Gregory surveyed the Gulf States market and found there were 376,000 cans of fruit juice drunk in 1978 in Kuwait, Bahrain, Saudi Arabia, Qatar and the United Arab Emirates.

Of this consumption, 54 per cent was in Kuwait and Saudi Arabia with 75 per cent of the juice imported from Japan. Laboratory tests conducted in New Zealand on the juices sold in the Gulf showed the bulk of them to be little better than syrupy lolly water.

Kuwait television, which also serves Saudi Arabia, bowed to pressure from the Saudis to cut back commercials just as AHI's ad campaign was about to begin. The Kuwaitis cut commercials by 80 per cent and boosted the ad rates by 400 per cent — which cut AHI's campaign to a quarter.

AHI's metal container division supplied the APB with about \$3 million worth of juice a year. They sent their export manager, John Pryor to Bahrain. Pryor said he and Gregory set a target for the APB a juice at two per cent of the total market.

And then things started to go wrong.

Kuwait television, which also serves Saudi Arabia, bowed to pressure from the Saudis to cut back commercials just as AHI's ad campaign was about to begin. The Kuwaitis cut commercials by 80 per cent and boosted the ad rates by 400 per cent — which cut AHI's campaign to a quarter.

Then two container loads of apple juice — 3000 cases worth \$18,000 — were left by a distributor in a non-airconditioned warehouse.

Brunner said while AHI forecasts were too high he was reasonably happy with the level of sales to the Gulf. The stocks of apple juice at the domestic market were at a reasonable level, he said.

As a marketing exercise, it may be in this difficult and highly competitive market not be a total waste in the long run. AHI Metal Container's new export manager, David Sklar, who had learned some lessons from Freshup's old fashioned label sold here. It is made from fresh apples — not juice concentrate — and is timed as the crop comes in.

Sources say the APB based its production of juice in Arabic printed tins on AHI forecasts given in January 1978.

The difference between the forecast and the actual sales left AHI holding a bit of apple juice. AHI moved some of this stock selling it at discount to its employees and close business associates.

AHI also came to an arrangement with the APB to have the APB sell the remainder on the domestic market.

Fortunately for all parties, the Freshup ad campaign featuring John Walker, boosted domestic sales by 40 per cent this year and consumers don't seem to mind drinking from a tin with an Arabic label. It might even add an international flavour, one marketing source quipped.

AHI general manager Jim Brunner said while AHI forecasts were too high he was reasonably happy with the level of sales to the Gulf. The stocks of apple juice at the domestic market were at a reasonable level, he said.

He said, about 80 per cent of the juice sold went into small drink cups. There Arabs wanted a small, cheap five ounce tin — not the expensive Freshup label sold here.

"The planning and design of a building of this size required a lengthy and costly exercise," said Post Office spokesman Geoff Leigh.

"While there has been some local opposition, more particularly regarding the size of the building, the needs of the Nelson people for Post Office services for many years ahead have been catered for."

The plaintiff in the Supreme Court case is the Environmental Defence Society, which is suing the Crown under section 116 of the Town and Country Planning Act 1977.

The Post Office building departs from the district scheme in respect of both

height and parking requirements, and the EDS believes the Crown must either obtain a dispensation or have the land designated for the proposed building.

The Crown takes the view that as offices are "predominant uses" within the city district scheme, it is legally obliged to take these steps.

Tony Doogue, the Nelson lawyer acting for the EDS, argues: "If the Crown is going to take a similar view on all cases then the apparent in-

fringement of Section 116 is eroded and the position will not be so very different from that under the old Town and Country Planning Act."

The EDS became involved when it realised there was strong local feeling in Nelson that the proposed Post Office left much to be desired.

In an area of the town where the highest building is around 17 metres, the Post Office clocktower will rise to 47 metres. The rest similarly is out of scale with surrounding buildings.

Locals believe also that it will inhibit commercial redevelopment in the city, where much recent building has been only one or two floors, with little demand for new office space on upper levels.

The city council initially wanted \$200,000 as cash in lieu of off-street parking requirements but in the end agreed to a Post Office offer of only \$85,000.

Although the building is sited on one of Nelson's busiest intersections, the Post Office appears to have made no real

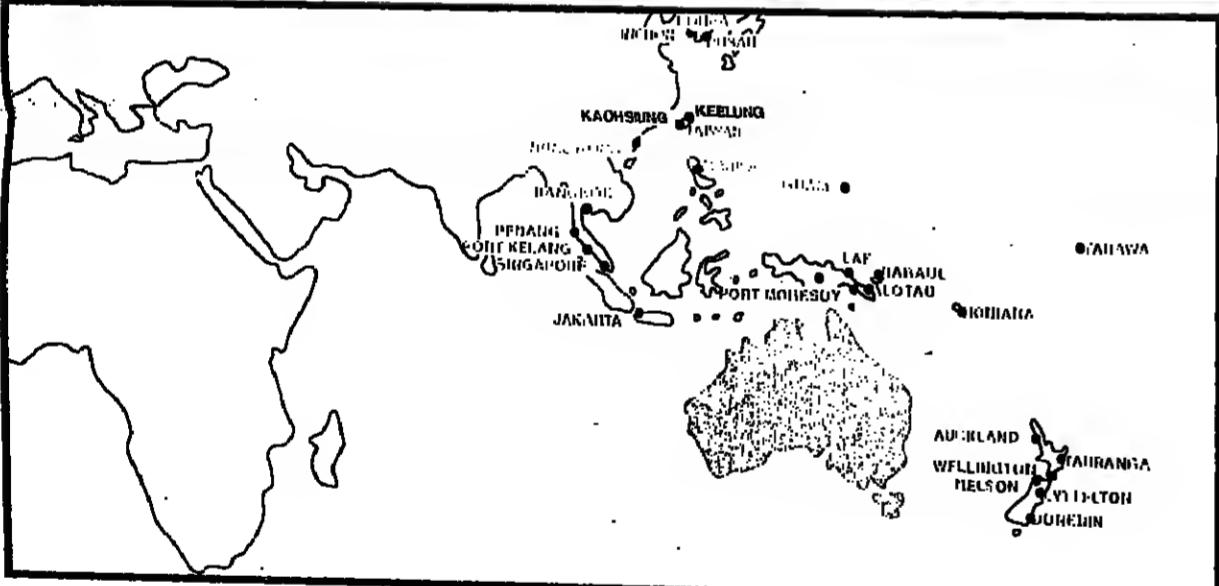
modification — even in this respect as the round tower in the design didn't fit the old clock.

If successful, the EDS action may be one way of stopping a juggernaut which has been given the bureaucratic seal of approval while individuals involved have grave reservations. It may also point to deficiencies in the Town and Country Planning Act, which variously has been described as hardly thought out,

frustrating, a bureaucratic nightmare and an economic burden.

The Act does call on the Crown to take some responsibility. Before 1977 no permit was needed for the Government to do its own building. The Nelson building straddles the period of the new and old Acts, when the Crown applied for a permit. Then it found that its plan didn't comply with the regulations, which it is now trying to sidestep.

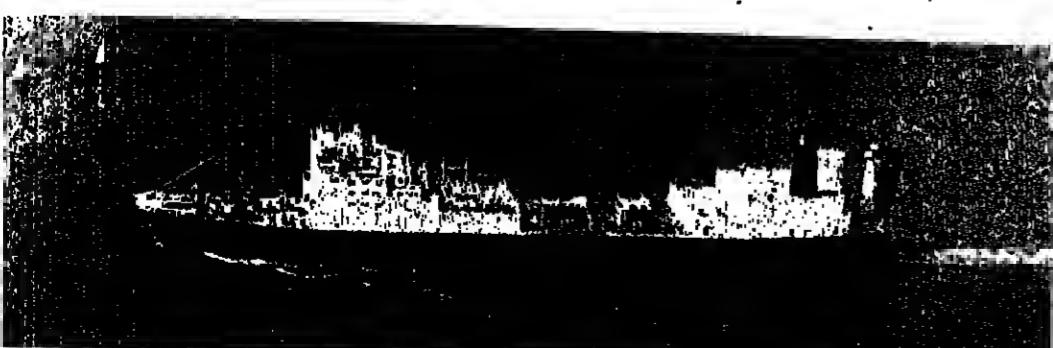
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State project proceeds despite legal action

by Bellinda Gillespie

Temperatures up to 50°C caused the tins to bulge. Kuwaiti Health Department tests showed the product to be safe to drink. Only the shelf life of the product had been shortened. But consumer resistance was expected to bring this.

To retain goodwill in the Kuwaiti marketplace AHI will probably have to accept a total loss on the shipment. It has yet to decide on how to dispose of the bulging tins.

Juice sales were not even approaching the initial enthusiastic estimates and AHI formed a new marketing team.

John Pryor, AHI's enthusiastic marketer, who had been working on a full range of tinned foods for the Gulf market, was demoted. As Pryor puts it: "I resigned when it was clear there would be no job left for me."

The new marketing team started with a desk survey questioning the initial marketing assumptions and concluded that these had led to an over estimate of the potential market for New Zealand's juice. The team later went to Bahrain to confirm the view in November-December 1978.

But by this time the APB had its tinning programme in motion. Classic apple juice for the Gulf is the same as Freshup's old fashioned label sold here. It is made from fresh apples — not juice concentrate — and is timed as the crop comes in.

The planning and design of a building of this size required a lengthy and costly exercise," said Post Office spokesman Geoff Leigh.

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The EDS became involved when it realised there was strong local feeling in Nelson that the proposed Post Office left much to be desired.

In an area of the town where the highest building is around 17 metres, the Post Office clocktower will rise to 47 metres. The rest similarly is out of scale with surrounding buildings.

Locals believe also that it will inhibit commercial redevelopment in the city, where much recent building has been only one or two floors, with little demand for new office space on upper levels.

The city council initially wanted \$200,000 as cash in lieu of off-street parking requirements but in the end agreed to a Post Office offer of only \$85,000.

Although the building is sited on one of Nelson's busiest intersections, the Post Office appears to have made no real

modification — even in this respect as the round tower in the design didn't fit the old clock.

If successful, the EDS action may be one way of stopping a juggernaut which has been given the bureaucratic seal of approval while individuals involved have grave reservations. It may also point to deficiencies in the Town and Country Planning Act, which variously has been described as hardly thought out,

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The Act does call on the Crown to take some responsibility. Before 1977 no permit was needed for the Government to do its own building. The Nelson building straddles the period of the new and old Acts, when the Crown applied for a permit. Then it found that its plan didn't comply with the regulations, which it is now trying to sidestep.

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Locals believe also that it will inhibit commercial redevelopment in the city, where much recent building has been only one or two floors, with little demand for new office space on upper levels.

The city council initially wanted \$200,000 as cash in lieu of off-street parking requirements but in the end agreed to a Post Office offer of only \$85,000.

Although the building is sited on one of Nelson's busiest intersections, the Post Office appears to have made no real

modification — even in this respect as the round tower in the design didn't fit the old clock.

If successful, the EDS action may be one way of stopping a juggernaut which has been given the bureaucratic seal of approval while individuals involved have grave reservations. It may also point to deficiencies in the Town and Country Planning Act, which variously has been described as hardly thought out,

frustrating, a bureaucratic nightmare and an economic burden.

The Act does call on the Crown to take some responsibility. Before 1977 no permit was needed for the Government to do its own building. The Nelson building straddles the period of the new and old Acts, when the Crown applied for a permit. Then it found that its plan didn't comply with the regulations, which it is now trying to sidestep.

intention of Section 116 is eroded and the position will not be so very different from that under the old Town and Country Planning Act."

The EDS became involved when it realised there was strong local feeling in Nelson that the proposed Post Office left much to be desired.

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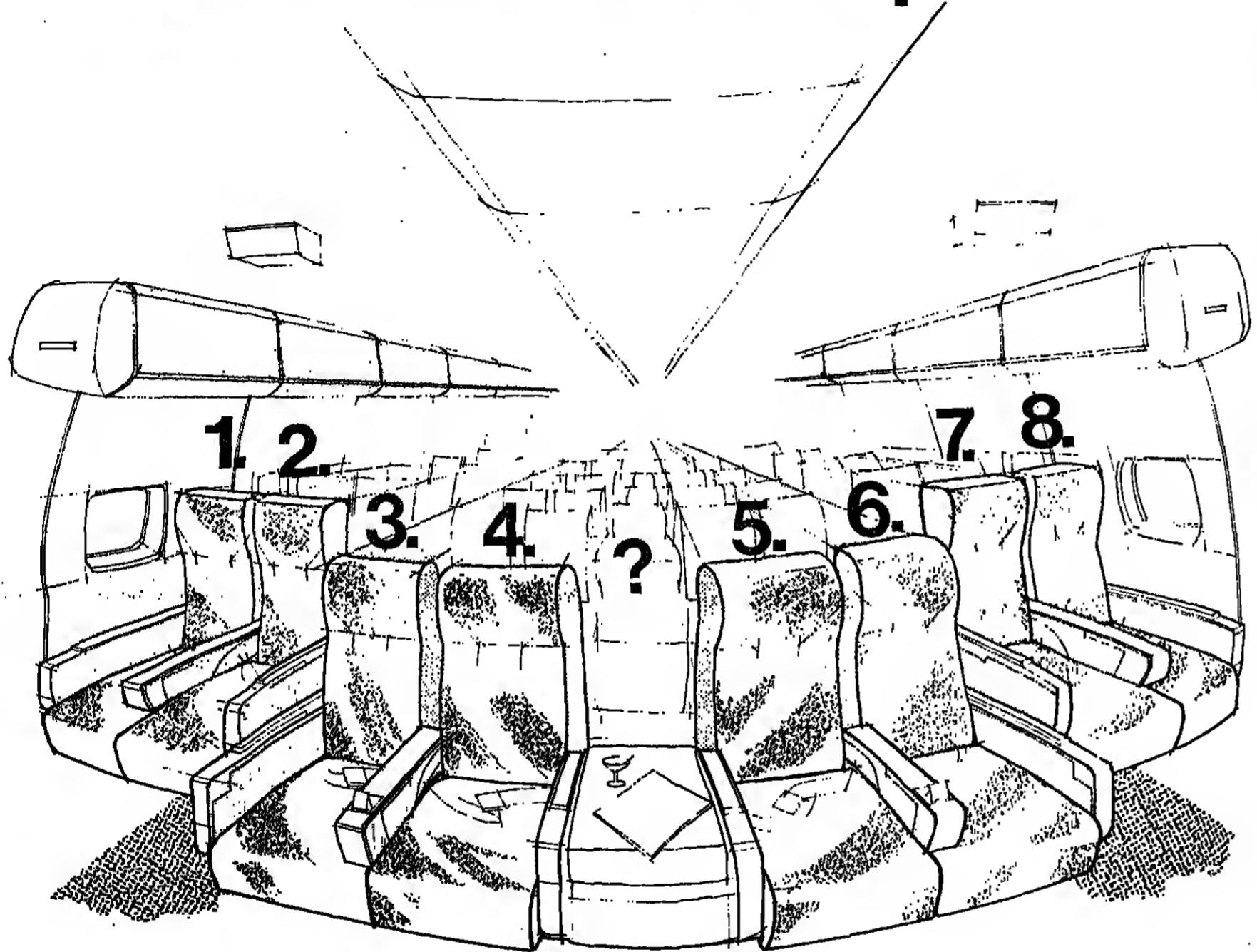
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Lawyers react to PSA group legal deal proposal

by Rae Mazengarb

MEMBERS of the legal profession have reacted sharply to indications that the PSA is seriously examining a scheme to provide a group legal service for its members.

One Auckland lawyer enquired: "First, it's not in the best interest of the members of the society; secondly it would probably be economically impossible. In fact, it's a load of old nonsense."

Michael Hardie Boys, speaking as president of the Wellington District Law Society, argued there would be considerable practical difficulties in setting up a successful scheme.

But he suggested: "Let's sit down and talk about it rather than shoot barrenges at one another."

by Warwick Flaus

CRITICISMS voiced by fellow lawyers regrettably indicate that they may have viewed my submissions as ill-researched, based on no discussion with my colleagues both here and in North America.

On the contrary, my proposals represent a studied attempt to meet the demands for those fundamental reforms in the provision of legal services to which the New Zealand public is entitled. It is a mistake to assume that an increasingly sophisticated public, concerned at its economic situation, is not becoming increasingly aware of the shortcomings of its legal services in their cost, availability and range.

The need for reforms in the current modes of legal practice are pressing and change is inevitable. The criticisms fall into two categories: why the scheme I propose cannot be tried; and why it cannot succeed.

In the first category we encounter the major obstruction which the organised legal profession could raise in the face of any scheme which aimed to reduce

the costs to the consumer of legal services.

Currently all lawyers are obliged to honour the fixed prices of the minimum fee schedule.

The legality of the fee schedule is ensured by the Commerce Act 1975. Whilst a "collective pricing agreement" is treated as "contrary to the public interest" for the purposes of the Act, apparently it is no longer "contrary to the public interest" when it is established by the New Zealand Law Society.

The legal profession along with a number of others enjoys an exemption under section 27 of the Act.

It has always been my view that collective pricing agreements are indefensible in that they maintain prices at an artificially high level and shield inefficiencies in the provision of the services covered by them.

This overall view is supported by the economists of the New Zealand Planning Council in its most recent report Economic Strategy 1979 and by the United States Supreme Court in *Goldfarb v. Virginia State Bar* (where the

client only under compulsion will a person contribute to and use a group legal service plan for which he is eligible).

Critics are also mistaken in their assessment of the structures which a lawyer employed in such a scheme.

"A solicitor's impartiality must never be impaired, and when factions arise within the PSIS itself, it may be," said in a statement released to NBR by a public relations agency.

"The PSIS would have to pay its in-house lawyers the ruling income rate — or more — to attract lawyers in the first place," Mr Graham suggested.

"To service 180,000 members the PSIS would need at least 500 practising solicitors. The cost of this number of lawyers would be prohibitive in itself."

"Solicitors cannot charge less than the scale fees under the existing legal code of ethics."

"To have a practising certificate from the law society you are bound by the code of ethics and cannot charge less than the scale fees to prevent 'trolling' for business."

"So the mere fact that a person belongs to the PSIS or the archery or Plunket Society does not entitle a solicitor to give 'favoured' treatment whether paid by the PSIS or the client."

"I am also appalled that a state employee — Warwick Flaus of the Crown Law Office — is advocating further bureaucracy or another sort of compulsory 'where you must go' situation; because if it isn't compulsory that all 180,000 members use such a service, it is likely to become economic suicide."

Graham doubts there would be lawyers, "all of whom have been highly trained in most aspects of the law who would be prepared to become employees of an organisation where their work and mental processes were so restricted".

"Hence it's all a load of nonsense."

See letter Page 24.

PSA secretary W E B Tucker told members of the society had reacted enthusiastically to the news that a feasibility study was underway.

"It has generated a great deal of interest," Tucker commented.

Except for solicitors in private practice, reaction generally had been highly favourable, he said.

The PSA was well aware of certain practical, technical and legal problems to be solved before a suitable scheme could be adopted, said Tucker.

The idea had gained momentum, but a specific researched proposal had still to be brought forward.

Government lawyer Warwick Flaus has prepared a paper setting out arguments and proposals for cutting the bulk of

legal costs to a large section of the public. His proposal — submitted last year to both the PSIS and PSA — was to establish "group legal service plans". As a model for the scheme he used the Public Service Investment Society.

By the time that paper came to the attention of National Business Review, the PSA had begun a feasibility study.

Our article outlined some of Flaus' reasons for seeking alternatives to the private legal firm, but did not explore the merits or otherwise of the proposal.

Flaus' scheme envisaged the PSIS employing its own lawyers and support staff to work full time on its members' problems.

He elaborates in the article below. This week's feature also looks at other reactions.

the shameful situation faced by highly competent women graduates whose proportionate rate of entry into the legal profession far exceeds that of men.

Of the 215 women currently in the profession only 14.4 per cent are principals in the law firms and there is little indication that a male-dominated profession is becoming any more receptive to them. At the moment a gain for the Government departments, the best of these women will become an even greater gain for a group legal service plan.

In existing legal aid schemes the lawyer is paid by the Justice Department for services provided to individual clients. The situation under a legal service plan is no different.

Need a lawyer's effective independence may be strengthened through his release from the restriction normally resulting from his client's limited ability to pay for his services — the "how much justice can you afford" syndrome — and be able to concentrate on the requirements of each individual case.

As for the availability of lawyers for such a scheme, critics seem ready to assume that there will be pressure for abolition from both the public and the Government's economic advisers.

Even at this stage, however, I can say that the economic projections for the scheme are sound; the critics tend to misjudge the present satisfaction of the public with the prices they must pay; that they assume incorrectly and against all survey evidence and the experience of existing schemes outside New Zealand (but only under compulsion will a person contribute to and use a group legal service plan for which he is eligible).

Critics are also mistaken in their assessment of the structures which a lawyer employed in such a scheme.

Bureaucracy — where?

State-run — who said it?

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March 1979

HMA releases monopoly grip on honey exports

by Warren Berryman

THE Honey Marketing Authority has relinquished its monopoly on the exportation of liquid honey.

Private individuals this year will be allowed to export up to 150 tonnes of bulk honey, provided they do not undercut the HMA's base price.

This liberalisation reflects a significant shift in the balance of power on the five-man board controlling the HMA. It also marks the ascendancy of Percy Berry, New Zealand's biggest honey producer, free marketer, export award winner, and critic of the HMA.

Berry once was prosecuted by the authority for exporting outside its monopoly control.

Now he is its chairman.

Berry had fought the HMA's export monopoly, particularly its sole agency agreement with a British buyer, since 1963.

Now he has won.

He and two other board members are large producer packers with a keen interest in exporting in their own right.

None of these three has been a major supplier to, or supplier of the HMA.

Opposing Berry's triumphant stand representing the



PRIMARY INDUSTRY

SINCE the Planning Council's call for a "more market approach", some restrictive trade practices of the producer boards have come under fire. Almost unnoticed, one of the smallest boards — the Honey

Marketing Authority — is moving towards a free market.

The result has been a fragmentation of this tiny industry and a bout of hard political infighting.

their separate barrow to the Government's door by lobbying Agriculture Minister McIntyre.

The National Beekeepers Association covers the industry as a whole. Berry was president, but has relinquished the position to Mike Stuckey, now his deputy chairman on the HMA.

Shortly after Berry's election to the HMA's chair, a Honey Suppliers Association was set up to safeguard the interests of the HMA's traditional suppliers, many of whom cannot pack their own honey.

Local producers could either supply the HMA or sell their own production. The producer was not obliged to supply the HMA, but the authority was obliged to take all local honey production offered.

Queen bee sellers have a Queen Bee Association.

And there is the Honey Dow Association. Honey dew is honey derived from bees which gather an



DUNCAN MCINTYRE... beekeepers push separate barrow to Minister's door.

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election platform was to get rid of Kempson's sole agency agreement.

Berry argued that the HMA was selling large quantities of honey on the local market at low prices when shortages in Europe had boosted export prices by 50 per cent.

Berry's election campaign literature argued that "the Authority has grossly overhanded and substantially depressed the local market with Honeygold pack and left the best market that has ever been available to us completely bare of our product. In my opinion this situation adds to immeasurable hardship at very heavy cost to our beekeepers."

Berry won the 1977 election but lost the war against Kempson. As Berry puts it: "Kempson came out to New Zealand and after sampling assorted honey — inw, manuka, clover — asking the HMA about supplies.

One interested foreign buyer was willing to pay up to the New Zealand domestic retail price on an FOB basis for the distinctive honey to be sold in the United States. It took him three months to get a formal answer: "The HMA was not interested."

Percy Berry was first elected to the HMA board in 1963. The main plank in his

the industry because of high prices for honey.

Prices were low, he said, "because the channels for export have been blocked — blocked by HMA which retains the sole right to export for the comb honey."

Berry pointed out that parts of comb honey were free from HMA control and were the progressive part of the industry.

In 1971 a Government committee examined the honey industry. It recommended that private producers should be allowed to export liquid honey as well as comb honey and that the authority's power to approve exports should be limited to its exports.

The National Beekeepers Conference voted three times against the Government's recommendations.

But the HMA began to take more active interest in the market in 1973. The Japanese market opened to New Zealand honey.

Kempson extended his operation to California by acquiring an interest in Sunland Honey.

But Kempson lost the agency in 1978. He began to shop around to competing buyers, taking a more aggressive stance on the export front.

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AUCKLAND

Traditional suppliers fight large honey packers

by Warren Berryman
THE HMA has remained under the control of its major suppliers. It pays the highest prices to South Island producers of white honey and tends to downgrade North Island honey.

The makeup of the HMA board reflected its supply — South Island based.

Percy Berry's re-election to the HMA board in 1975 was when the infighting began between the traditional suppliers and the free marketers.

Berry was joined on the board by another free marketer, splitting the board into two versus two honey packers. The Government appointees held the deciding vote.

During this 1977-8 period the HMA was in virtual control of the HMA, taking its directions from the Minister and voting in favour of the status quo.

Traditional suppliers, fearing the growing power of the large honey packers, are now urging Government to have the HMA's electoral rules changed. Suggestions include adding a further member to the HMA board, or putting a lower ceiling on the number of votes available to any one voter.

This matter will be brought up at the July beekeepers conference. But as opposition board member Ivan Dickinson puts it, "How are we going to vote against a voting system,

weighted in accordance with the amount of honey supplied by a voter to the HMA. This gave an advantage to traditional suppliers.

In 1975 the rules were changed to weight votes according to the number of hives owned by the voter. This favoured the large packers, many of whom had never supplied the HMA.

Berry has done this on his own company's behalf and more recently on behalf of the HMA. He recently concluded an export deal with Iran for the HMA.

The HMA delivered, and was paid for its initial honey shipment. But the Iranian revolution blighted the rest of the order.

Dickinson fears for the small beekeeper who, he said, was dependent on the HMA to take and market his honey.

Dickinson's claim was echoed by HMA general manager Currie Witch: "The suppliers feel the board doesn't represent them — that the board has pecuniary interests contrary to their own."

Witch said there was no evidence to back these claims — in fact Berry had been falling over backwards in an attempt to be fair, devoting much of his own time to boosting the HMA's exports.

Berry is now urging Government to provide the HMA with a larger overdraft facility from the Reserve Bank to finance exports and relieve the HMA's cash flow. Honey exports for the 1978 year amounted to about \$900,000. Cash flow problems arose during the period between the intake of the honey

and receipt of the money from overseas buyers.

Berry said he would like to see an overdraft facility of up to 75 per cent of the FOB value of stocks held — up to \$3 million.



PERCY BERRY... path to liberalisation of honey market promises to be anything but smooth.

and receipt of the money from overseas buyers.

Berry said he would like to see an overdraft facility of up to 75 per cent of the FOB value of stocks held — up to \$3 million.

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